

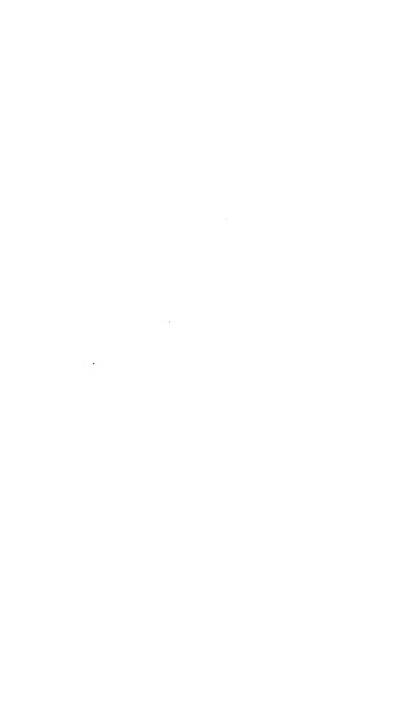
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To be Commenced on Monday, May 11, 1801.

ON THE

State of Society,

AT THE OPENING OF THE

NINETEENTH CENTURY;

CONTAINING

INQUIRIES

INTO THE CONSTITUTIONS, LAWS, AND MANNERS, OF THE

PRINCIPAL STATES OF EUROPE,

BY HENRY REDHEAD YORKE,

OF THE

INNER TEMPLE, STUDENT AT LAW.

Nisi forte rebus cunctis inest quidam velut othis, ut que-madmodum temporum vices, ita morum vertantur; nec omnia apud priores meliora, sed nostra quoque ætas multa laudis et artium imitanta posteris tulit.

TACIT. ANNAL. 3. 35.

LONDON:

Printed and Published by CLEMENT, 201, Strand.
Sold also by Lockett and Frampton, Dorchester; and
Collins, Salisbury.

1801.

AC: 1801. 401

The Tickets of Admission may be had at Mr. Yorke's, No. 10, Essex Street; Egerton's, Whitehall; and Bickerstaff, Strand.

A

V I E W

COURSE OF LECTURES, &c.

To those who have been attentive spectators of the violent revolutions which have broken the confederacy of Europe, and defaced its public code, it may appear strange, that no attempt has ever been made in this age and country of liberal inquiry, to delineate by the most ancient and approved mode of communicating knowledge, the relative power, and domestic polity of those nations, in whose fecurity and independence, the interests of Great Britain are necessarily inter-We have been reproached, perhaps justly, with entertaining too contemptuous an opinion of the jurisprudence and political arrangements of other countries. Renowned for justice, humanity, and valour, and animated by a fense of those advantages, which, when wifely adminiftered.

nistered, our own free government cannot fail to difpense, we are willing to ascribe to a superior definy, what has originated only in political wifdom operating on a happy combination of circumftances. But, though an honest prepossession in favour of our own national inftitutions, is at all times commendable, yet, we should not be unmindful that under forms of polity, materially different from our own, the feveral communities of Europe have enjoyed a degree of relative happiness, proportioned to their education, their habits, and their moral condition. Nor is it a just inference, that because, under the harmonious frame of the British constitution, the subject is sheltered from the aggressions of power, and the perversion of justice, the people who live under governments less popular and prudently balanced, must therefore be the wretched victims of capricious despotism, or the sport of insolent and licentious democracies. The common object of every European government, and indeed of all government, is the Public Good; but the comprehensive views which are exerted in its attainment, and the mode in which it is to be exercifed when attained, depend on a variety of circumstances, totally distinct from any notions of metaphysical perfection. Religion, Climate, and Geographical position, must influence, in a greater

greater or leffer degree, all politive inflitutions, and confequently, must present the picture of society under very peculiar and distinct aspects. The Public Good, therefore, may be promoted by various means, and these varieties in legislation may be considered as so many specific differences of which it is the genus, all moving in the same direction, and constituting the aggregate or abstract idea of good government.

But, without recurring to any logical analogies in order to demonstrate a positive fact, we may conclude, that from this unavoidable diffimilarity in the circumstances of mankind, we are to account for all the different modifications of political government; and that to wish the extension of the influence of any constitution, or to apply the laws of any people however admirable, to states in a less advanced stage of civilization, and fupported by the habitual prejudices of fear or religious conftraint; would not only be highly impolitic, but by unfettling their opinions, would expose their happiness to the sport of chance, and perhaps retard those advances, which they might otherwise make, if left to the tranquil operations of time, experience, and focial infiruction.

From

From these principles, which are capable of a more detailed illustration, it cannot be denied, that it is time to discard a prejudice which is national without being charitable, and injurious to other countries without being profitable to our own. Far be the supposition, that such reasoning will weaken the partiality we bear, and the preference we justly give to our own, over the polity of every other nation of the habitable globe. No! the love of our country is a leffon of reason, confirmed by habit, and fanctioned by the enjoyment of privileges through a long fucceffion of ages. It is therefore with a mixture of pride and grateful exultation, that every fubject may exclaim in the impressive language of the mildeft of kings, and best of men, " I glory in "the name of Briton." No unfavourable imputation, therefore, should be cast on those, who defire the removal of an unfriendly prejudice, the extinction of which, can in no degree affect those patriotic emotions, to which we are all impelled by fo many motives of education, interest, and obligation. In the course of my lectures, I fhall often have occasion to bear ample testimony to the luftre of our conflitution, and to display in a confpicuous light, its comparative fuperiority over the brightest models of national policy. But in reviewing the political fystems of other countries,

countries, let us never be forgetful, that they alfo have their peculiar advantages, which, though we may difregard them, are effectially connected with their existence and felicity; let us remember, that we are indebted to foine of them for many happy discoveries in science, and for many useful improvements in the discipline of war, and the milder arts of peace. To their public lawyers and historians, to their able statesmen and civilians, to their theologians and philosophers, we are obliged for the investigation of matters most important to the interests of mankind. It was in Germany, that the power of reason effectually broke the fetters in which the fordid and jealous ambition of superstitious knaves, had rivetted for centuries, the human intellect. It was in Germany, amidst the contentions and firuggles incidental to fo great a revolution, that the generous doctrines of public freedom flowed from the pen of Althufius; and that toleration supported by prowess, wrenched from the hand of bigotry, the enfanguined dagger of perfecution. Laftly, it was in the woods of Germany, that the most recondite antiquaries of Britain have penetrated, in order to explore the origin of that beautiful system of government, which their posterity now enjoy.*

But,

[•] Si l'on veut lire l'admirable ouvrage de Tacite, sur les mours des Germains on verra que c'est d'eux que les Anglois ont tiré l'idée de leur gouvernement politique. Ce beau système a été trouvé dans les bois.—Montesquieu.

But, it may be objected, if public good be the object of all government, how are we to reconcile to it those undifguised violations of justice, and those wanton acts of cruelty which are often perpetrated on the continent of Europe?-To this I answer, that the mal-administration of governors is no more evidence against the general rule, than the abuse of a principle can be inferred as an argument against the principle itself. Public good is the cause, though not always the effect of government; and when it becomes avowedly and tyficmatically abused, the delinquents have commonly experienced in the vengeance of an exafperated people, the punishment due to their crimes. Such a mode of obtaining redrefs or averting further mischief is for ever to be deplored, and rarely occurs in a flate whose fundamental laws have guarded the fubject against such heinous exertions of power. It is the possession or want of fuch fecurity which marks the difference between free government and despotism; and although every state under our present consideration, enjoys some kind of provision against injustice, whether arising from the influence of religion, an intermediate body of men, or laws become facred by their antiquity, yet, in proportion to the strength of this fecurity, the people must undoubtedly be denominated, more or less free. It

may however be assumed as a political aphorism, that wherever a government has existed for ages, and men have enjoyed tranquillity under it, it is a proof that its principles are not effentially at variance with each other. The exercise of power may be strengthened or relaxed according to the moral condition of the people; and what might in Britain be termed an act of tyranny, may be requisite in Russia, to preserve unbroken the common links of fociety. We, therefore, who live in a land of the highest liberty to which we are sitted, are not warranted in pronouncing an indiferiminate cenfure on every exertion of power that we cannot eafily reconcile to our own habits and inftitutions. The beaft of prey and the docile animal are differently treated; the one, we are compelled to enclose within iron bars, the other, we permit to range at liberty. In the same manner, the citizen who is habituated by education and example to a fense of justice, we can commit to the guidance of his own discretion; but the fierce and unruly barbarian must have all his motions watched, lest he forcad around him the evils which fpring from violent and uncontrouled passions. In fhort, we are not discussing which is the best abstract form of government, but that which is best adapted, in its practical application, to the people governed.

In this fense, the reply of Solon must be considered as the expression of political wisdom.

If I have fuceeeded in removing a prejudice which has been the cause of our voluntary ignorance of the institutions of other states; it follows, that some inquiry into their constitutions and laws, will be productive, at this time, of numberless advantages. For, the new century opens with events of such extraordinary magnitude and interest, that without some previous knowledge of this kind, we shall be neither fortissed nor prepared against the consequences which are likely to arise from them.

Since the conquest of Constantinople by the Turks, every century has been fertile in great and unexampled changes. To that event is ascribed the revival of letters among the Western nations. The next century beheld the rapid change in the religion, and the political system of a considerable part of Europe. The new dogmas of the reformers supported on one side, and opposed on the other, with all the zeal which the interests of religion, well or ill understood, are apt to inspire, impelled alike their partizans and adversaries to extend their intellectual pursuits. Quickened by this great motive, cinulation enlarged the sphere

fphere of human knowledge; and its light, long conecaled beneath the clouds of error and confufion, blazed forth even on subjects which seemed
most foreign from those disputes. In the seventeenth century, a new system of philosophy was
founded, which, though persecuted at first with
great aerimony, was afterwards embraced with
superstitious avidity, and at length reduced to
those principles only, which were just and true.
Lastly, the eighteenth century has witnessed revolutions in government, laws, manners, religion
and states, of which there is no example in the
annals of the human race.

Every age which thinks in a different mode from the age that went before it, invests itself immediately with the title of philosophical; much in the same manner as antiquity dignified with the name of sages, those who had no other pretension to it than the merit of contradicting their cotemporaries. In modern times, we attach the character of philosophers to many, who are merely distinguished for their talent of surbishing up old systems in a more polished phraseology; or who, for the empty gratification of a transient popularity, have caught the public by surprise, and diverted them from the beaten track of sober experience, and cautious induction. Indeed, the

habit of generalization, though generally productive of scientific research, yet, when applied to the purposes of political inquiry, if extended too far, is as liable to pervert the understanding, as the habit of generalizing from one or a few particulars in the hiftory of man. These systems have been received with fuch extacy, and are circulated with fuch pertinacious zeal, that it is much to be feared, fociety will not eafily recover from the shock which it has experienced. Helvetius himself, the most acute and original genius of this feet, is now become an ancient, compared with some of his disciples. As these builders of aerial castles are fond of propagating their doctrines, perhaps without foreseeing their practical influence on fociety, it has been questioned by cautious and well meaning persons, whether the advantages which genuine philosophy expected to derive from the discovery of the art of printing, may not be ultimately defeated by the chartered libertinism of the press? Doubtlefs, if we compare without prejudice, the present state of human knowledge, with that which has paffed away, we shall perceive a sonsiderable progress in various branches of moral and natural philosophy. But, the generations which are yet to follow, will discover in many points which may feem too minute and familiar for philosophy

losophy to dwell upon, the sources of many errors of the understanding, and of many corruptions of the heart. We nevertheless alledge that we have discussed and analyzed all subjects from propliane mythology to the foundations of revealed religion, from metaphysics to matters of taste, from music to morality, from the scholastic disputes of theologians to objects of commerce, from the rights of princes to the rights of subjects, from questions of the utmost importance to questions of no importance at all. On some of these subjects new light has been shed, upon others fresh obscurities have arisen: the consequences of this general ebullition of the mind, have been compared to the ebbing and flowing of the ocean, which cast fome goods on the shore, and removes others to a greater distance.*

What may be the ultimate effects of all these events on the beings who are to fill the cycle of the nineteenth century, is a matter of momentous, but doubtful speculation. If, however, we meditate on what is now acting on the theatre of Europe, if we examine critically the literary productions and general topics of conversation; if we survey the manners, and remark the extent of the

[•] Essai sur les Principes des Connoissances Humaines par M. D'Alembert, Tom. 4.

the conceptions and hopes of the men of this age; we shall observe, that in many of the most important concerns of life, a very furprifing change has taken place in the ideas of mankind. there is not a feature more prominently difgufting in the history of modern Europe, than that mockery of all public law, which by one stroke of the pen, transfers whole nations, without their confent, to foreign masters; partitions the fairest portion of civilized fociety among a few ambitious dynasties, dissolves the reciprocal bond of protection and allegiance by which a government and people are held together, featters widely the feeds of contention and unceasing revolt, and eftablishes the plea of military government, which being rendered permanent, genius droops and withers, the best forms of focial order moulder to decay, and peace, juffice and freedom, are banifhed from the face of the earth.

This confideration is of itself sufficiently powerful to justify our inquiries. To develope the causes, to ascertain the object of this revolution, the benefits or calamities of which our posterity will appreciate better than ourselves, is a task worthy of human nature. Nor can it fail to be an highly amusing as well as instructive lesson, to review from an eminence the lot of these nations before they are extinguished from the page of independence; and to contemplate those laws, governments and manners, which once raised them to a proud equality in the scale of European communities, and which have fince proved too feeble to refit the inroads of corruption, the shocks of adversity, and the violence of usurpation.

Having thus briefly unfolded the nature of the objects on which I have prefumed to fix the public attention, it remains that I explain the manner in which I shall proceed, and the extent to which I shall carry the following lectures; premising, however, that they are not intended, exclusively, for my fellow students, but are designed for men of the world, and for general reception. They are composed for the use of every person who has leisure and inclination to devote his min 1 to such pursuits; and for this reason, I shall give to my narrative all the clearness, and to my demonstrations, all the precision which the subjects will admit.

Before I enter into a minute and eireumfiantial examination of the relative power, fundamental laws, and domeftic policy of the principal ftates of Europe, I shall present to my audience, a general outline of the progress of society and government,

government, from the earliest ages to the period which falls more immediately under our confideration. In this mode only, can government and manners be studied to advantage. Such a recapitulation will often be found to explain the causes of many existing institutions. In illustrating the progress of jurisprudence, we shall have frequent occasions of admiring and observing how legislation refined, and kept pace with the improvement of the intellectual powers and the moral advancement of nations. To delineate in this manner the spirit of nations, we must recur to authentic documents, credible and impartial hiftorians; and to determine their relative happiness, we must compare the accounts of their moral flate, delivered by different writers, living in different ages, yet representing mankind under similar fituations. Thus Homer and Offian may be adduced to illustrate the primitive historics of the Bible, and Charlevoix and Lafitau to corroborate the descriptions of Homer and Oslian. In this light, the beautiful art of poetry, which falls principally within the province of imagination, may be rendered fubservient to the investigations of reason. By the aid of this comparative history, we may collate materials from Hindu laws to elucidate the institutions which the human mind has invented in fimilar stages of society. The success

of our discoveries on this head, must depend on the care with which we select and arrange our materials. Modern compilations afford but little affisiance, and the voluminous chronicles of nations, record frequently nothing but insipid genealogies and unprofitable sables.

Unfortunately, this exposition of the order of focial life and civil policy, cannot be circumstantially extracted from the general relations of history. Inquiries of this fort are feldom attended to by historians. They prefer what is brilliant to what is useful, and dwell with raptures on the conduct of generals, the valour of armies, and the consequences of victory and deseat. And while they describe and embellish the polities of princes and the fortunes of nations, the splendid qualities of eminent men, and the luftre of heroic actions. they neglect all disquisitions into laws and manners, as unworthy of remark, or incapable of ornament. Antiquaries have displayed much critical and laborious investigation, but the spirit of customs and of laws has also escaped their penetration. They often throw together their materials without arrangement, they are often unable to reason from them, and forgetting that the human mind advances progreffively, they afcribe to rude ages the ideas and fentiments of their own times.

times. These are all impediments in the way of political examination, and they have befides the fatal tendency of obliterating for a time our fense of moral duty and the true interests of nations. Neither are these descriptions the most entertaining portious of historical narration. Scenes of carnage though dreffed in the pomp of words, may dazzle the eyes for a while, but they cannot ultimatley fix the attention of mankind. Doth not the ingenious feholar, who has enlarged and enlightened the faculties of the human mind; the inventive artist, who has increased the comforts and conveniences of human life; the adventurous merchant or mariner, who has discovered unknown countries, and opened new fources of trade and wealth; deferve a place in the annals of his country, and in the grateful remembrance of posterity; equally with the good prince, the wife politician, or the victorious general? Can we form just ideas of the characters and circumfiances of our ancestors, by viewing them only in the flames of civil and religious difcord, or in the fields of blood and flaughter; without ever attending to their conduct and condition, in the more permanent and peaceful feenes of focial life? Have we no curiofity to know, at what time, by what degrees, and by whose means, mankind have been enriched with the treasures of learning,

learning, political wifdom, arts and commerce? It is impossible. Such curiofity is natural, laudable, and useful; and it is hoped, that this attempt to gratify it, will be received by the public with some degree of favour.*

Had the generality of historians attended to thefe important confiderations, the labours of moral inquiry would have been abridged, light would have been diffused over the most interesting portions of human science, and I should have been enabled to trace the progress of society from the uncultivated forest to the polished capital, with the utmost exactitude, and without being once compelled to hazard a conjecture. But as these things have not been performed, the subject is exposed to discussion and to difference of opinion; it will therefore be my duty to inveftigate it in fuch a manner as to convince the minds of my hearers, that laws, government, and manners, have not only a necessary connection with history, but with each other. This fact has been unanswerably demonstrated by Dr. Gilbert Stuart in his masterly "View of Society in Europe"a work that must immortalize his reputation as

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^{*} See Dr. Henry's General Preface to his History of England. This indefatigable and excellent historian is a marked exception to the preceding observations.

one of the most acute and philosophical inquirers into the dark annals of unlettered ages. Laws and manners, fays he, are commonly understood to be nothing more than collections of ordinances, and matters of fact; and government is too often a foundation for mere speculation and metaphyfical refinements. Yet law is only a science, when observed in its spirit and history; government cannot be comprehended but by attending to the minute steps of its rife and progression; and the fystems of manners which characterize man in all the periods of fociety which pass from rudeness to civility, cannot be displayed without the discrimination of these different situations. It is in the records of history, in the scene of real life, not in the conccits and the abstractions of fancy and philosophy, that human nature is to be studied. But, while it is in the historical manner that laws, customs, and government, are to be inquired into, it is obvious, that their dependence and connection are close and intimate. They all tend to the same point, and to the illustration of one another. It is from the confideration of them all, and in their union, that we are to explain the complicated forms of civil fociety, and the wifdom and accident which mingle in human offairs.

In the course of our exposition, we shall discover that the fame elementary truths, variously modified by his errors and inftitutions occur in every page of the history of man; and that all the forms of despotism originate in their perversion. The diffinctions between individuals, families, or tribes, will be found to arise from causes subsequent to birth; from education, example, forms of government; from the order of internal laws, from the maxims and genius of religion, from the lights of feience and philosophy, and from the operations of the external elements. When we contemplate the amazing diverfity in the manners of different countries, and even of the same country at different periods; when we furvey the diftinctions of national characters, and the fingular customs that have prevailed; we are led to difcover the various dispositions and sentiments with which man is endowed, the various powers and faculties which he is capable of exerting. The manners, the crimes of illiterate favages, appear to us in their full dimension and deformity; but the violations of natural law among civilized nations have a folemn varnish of policy, which difguifes the enormity of guilt. The greatness too of a community dazzles the eye, confers an imaginary value on its members, and eelipfes the milder luftre of more humble tribes. These ap-

pearances in civil life are often delufive. From the fituation of a people in different ages and countries, they are prefented with particular views of expediency; they form peculiar maxims, and are induced to cultivate and acquire a variety of talents and habits. Thus man is every where effentially the fame; and we must necessarily conclude that the untutored Indian and the civilized European would have acted upon the same principles. Hence, it follows, that laws and governments, can never be thoroughly understood, unless they are traced hiftorically, from their lowest to their highest points of improvement. Hitherto, they have been taught like geography, in which the memory is employed, and rarely the judgment. Such neglect of the history of law, says an eminent legal historian*, is the more strange, that in place of a dry, intricate and crabbed science, law treated historically becomes an entertaining study; entertaining not only to those whose profession it is, but to every person who hath any thirst for knowledge. With the generality of men, the history of law makes not fo great a figure, as the history of wars and conquests. But readers of folid judgment find more entertainment, in studying the constitution of a state, its government, its laws, the manners of its people; where reason

is exercifed in discovering causes and tracing effects through a long train of dependencies.—I have often amuted myself with a fanciful resemblance of law to the river Nile. When we enter upon the municipal law of any country in its present state, we resemble a traveller, who crossing the Delta, loses his way among the numberless branches of the Egyptian river. But when we begin at the source and follow the current of law, it is in that course no less easy than agreeable; and all its relations and dependencies are traced with no greater difficulty, than are the many streams into which that magnificent river is divided before it is lost in the sea.

To those who wish for any further reasoning to strengthen the remarks which have been already made, I shall subjoin the animated and vigorous expressions of Lord Bolingbroke. "I might instance," says he*, "in other professions, the obligation men lie under of applying themselves to certain parts of history, and I can hardly forbear doing it in that of the law; in its nature the nobless and most beneficial to mankind, in its abuse and debasement the most fordid and the most pernicious. A lawyer now is nothing more, I speak

[•] Letters on the Study of History-vol. 1. p. 135.

I speak of ninety-nine in an hundred at least, to use some of Tully's words, nisi leguleius quidam, cautus et acutus, præco actionum, cantor formularum, auceps syllabarum. But there have been lawyers that were orators, philosophers, historians: there have been BACONS and CLARENDONS. There will be none fuch any more, till in fome better age, true ambition or the love of fame prevails over avarice: and till men find leifure and encouragement to prepare themselves for the exercise of this profession, by climbing up to the vantage ground, fo my Lord Bacon calls it, of science; instead of groveling all their lives below, in a mean but gainful application to all the little arts of chicane. Till this happen, the profession of the law will fcarce deferve to be ranked among the learned professions: and whenever it happens, one of the vantage grounds, to which men must climb, is metaphyfical, and the other historical knowledge. They must pry into the secret receffes of the human heart, and become well acquainted with the whole moral world, that they may discover the abstract reason of all laws: and they must trace the laws of particular states, especially of their own, from the first rough sketches to the more perfect draughts; from the first causes or occasions that produced them, through

through all the effects good and bad that they produced."

It is thus by real experiments, not by abstracted theories, that human nature is unfolded, the general laws of our conflitution developed, and history rendered subtervient to moral philosophy and jurisprudence. But although the manners and euftoms of a people are the most authentic records of their opinions, yet, the greatest caution is necessary in their perusal. We must carefully attend to the circumstances in which they were framed, and to the charaster of those who represent them, in order to ascertain the cyldence which they afford, or to difcern the conclusions that may be drawn from them. As the regulations of every country may have their peculiar advantages, fo they are commonly tinctured with all the prejudices and erroneous judgments of the inhabitants. It is therefore by a comparison only of the ideas and the practice of different nations. that we can arrive at the knowledge of those rules of conduct, which, independent of all positive institutions, are confistent with propriety, and agreeable to the fense of justice. Nor on this head is the detail of the meanest tribes unimportant. If human nature is liable to degenerate. it is also capable of proportionable improvement from the collected wisdom of ages.

When these inquiries are properly conducted, they have likewise a tendency to restrain that wanton fpirit of innovation which men are too apt to indulge in their political reasonings. To know the laws already established, to discern the causes from which they have arisen, and the means by which they were introduced, is effentially requifite in order to determine upon what occasions they ought to be altered or abolished. The institutions of a country, how imperfect foever and defective they may feem, are commonly suited to the state of the people by whom they have been embraced; and therefore, in most cases, they are only susceptible of those gentle improvements which proceed from a gradual reformation of the manners, and are accompanied with a correspondent change in the condition of society. every fystem of law or government, the different parts have an intimate connection with each other. As it is dangerous to tamper with the machine, unless we are previously acquainted with the feveral wheels and fprings of which it is com. posed; so there is reason to fear, that the violent alteration of any fingle part may destroy the regularity gularity of its movements, and produce the utmost disorder and confusion.

Having animadverted, as largely as the nature of this curfory view will admit, on many important topics, on which I shall dilate more circumstantially hereaster, it will be proper to resume my narrative, and to unfold what other subjects will be discussed in the course of these lectures.

After having sketched historically the progress of man from merely animal to civilized fituations, and reviewed the relative power, national inftitutions, and character of those regions, which, in times prior to those that are the immediate objects of our inquiry, tigured upon the theatre of the world (in which I shall say no more than is needsfary to preferve unbroken the chain of historical events). I fhall proceed to deferibe the genius of modern policy, to mark its progressions, and to contrast it with the spirit of those nations which exist only in the page of history. This portion of our pursuits, is on many accounts more useful and inftructive than ruminating over the splendid records of antiquity. For it embraces the defeription of manners that are familiar to us, events of which we fee and feel the confequences, political establishments on which our property and security depend, £

depend, and places and persons for whom experience or tradition hath already given us a concern. But, we must not waste our time in frivolous disfertations on the origin of modern focieties. We must, on the contrary, confine our observations to what is within the reach of useful inquiry, and to what is calculated to impart instruction. The gross ignorance, savs an eloquent historian,* which anciently covered all the north of Europe, the continental migration of its inhabitants, and the frequent and destructive revolutions which these occasioned, render it impossible to give any authentic account of the origin of the different kingdoms now established there. Every thing beyond that fhort period to which well attested annals reach, is obscure; an immense space is left for invention to occupy; each nation with a variety inseparable from human nature, hath filled that void with events calculated to display its own antiquity and luftre. Hiftory, which ought to record truth, and to teach wisdom, often sets out with retailing fictions and abfurdities.

The topics which are to be canvaffed in this division of my subject, constitute the most arduous, the most important, and by far the most anxious part

Dr. Robertson's Hist, of Scotland.

part of my undertaking. The range of literature necessary to delineate the constitutions of the states of antiquity is by no means extensive, nor involved in tedious obfcurity. This division possesses besides the signal merit of polishing the taste, while it improves the understanding. We dwell with eeftacy on the employments of youth, when they furnish opportunity of exercising the judgment of our riper years. They recal a thousand pleasing emotions, and rekindle the fire of imagination, while they are occupying the highest provinces of intellectual exertion. But, amidst the dull, the fpiritless, and voluminous collections of the middle ages, the mind often finks under the fatigue of legendary tales, and monkish biography. who would catch the rays of light that faintly glimmer in times of darkness and barbarity, must unite to a very inquisitive temper, an active and indefatigable refolution, a patient affiduity and unconquerable perseverance. He must prepare himself to grope in the dark without an intelligent guide, and to dig for materials out of the rubbith of ages and the delapidations of time. From an indigested mass of crudition, he must dispose and fashion his collections, so as to render them palatable to a modern tafte. This is, however, a duty incumbent on every one who professes to depict the polity of modern times. Nor is it pos-

fible

fible to comprehend the focial inflitutions of those countries which will fall under our review, or even the fundamental policy of our own nation, without some attention to this preliminary study. In confirmation of this truth, I shall add the authoritative and expressive opinion of that great lawyer,* whom I have cited in a former part of these sheets. "The feudal eustoms," says he, "ought to be the fludy of every man who propofes to reap infiruction from the history of modern European nations; public transactions, no less than private property, were some centuries ago regulated by the feudal fystem. Sovereigns formerly were many of them connected by the relation of fuperior and vaffal. The King of England for example, held of the French king many fair provinces. The King of Scotland, in the fame manner, held many lands of the English king. The controversics among these princes were generally feudal; and without a thorough knowledge of the feudal fystem, one must be ever at a lofs in forming any accurate notion of such controversies, or in applying to them the standard of right and wrong."

It will, therefore, be indifpenfably necessary, during our examination of the subjects of these Lectures,

Lectures, to explain at large the nature of the feudal fystem, to what extent it still constitutes a part of the municipal law of the nations on the continent, in what manner it is expounded by the ordinary tribunals of justice, of whose decisions together with Roman Civil Law, it forms a constituent appendage.

In the course of investigations so various, detached, and unequal, it has been found neeeffary to recur to a multitude of writers both ancient and modern, the catalogue of whose names might appear oftentatious, without answering any useful purpose. As I proceed on my subject, I shall not fail to make known my authorities, and to fuggest the preference which should be given to the most worthy of them. Let it fuffice to observe, that I have endeavoured to arrange and class my materials in conformity to the inimitable model which has been placed before me, in the writings of Dr. Gilbert Stuart, In refpect to modern times, I have firuggled to felect and difcriminate, and to appeal less to the compilations of foreigners, than to those which have pourtrayed in their vernacular language, the inftitutions moral and, political of their feveral countries. May I presume to flatter myself that this part of my course from its novelty and manifold fold advantages will prefent many opportunities, useful and entertaining reflections.

Laftly, in my method of analyzing the properties and practical effects of laws and governments, I shall abstain from any indulgence of speculative topics, and abstract reasoning. Confidering Man as he is, I shall purposely avoid all those disquisitions which are more fitted to the innocent reveries of the closet, than to practical legislation-disquisitions which have led to more erroneous fystems, and to more dangerous confequences, than their partizans are willing to admit. Indeed there is no subject, as I have had occasion to illustrate in a former work, on which we are fo liable to err as in political speculations; because, while we think ourselves perfect matters of every part of the subject, difficulties suddenly arise, by which the subject itself eludes our keenest researches. Sometimes our views of it are too confined, and fometimes too extended; and often we fail in our judgments from not giving fufficient attention to the influence of various concomitant circumstances, which render general rules of little use. Men of talents reason consequentially on every subject, but when inquiries are connected with the complicated interests of society, the vivacity of their genius

genius prevents them from noticing the variety of circumstances which render every confequence, almost, which they can draw uncertain. This is the origin of the French Systémes, which are only a chain of contingent confequences, drawn from a few fundamental maxims, adopted, perhaps, rashly. Such systems are mere conceits; they miflead the understanding, and estace the path to truth. These systems are formed upon flight foundations: the authors are hurried on to a general conclusion from disproportionate premifes, and the reader who expects rational deductions, is deluded by fanciful conjectures and unauthorized affertions. The imperfection of language frequently engages us in difputes merely verbal. Every true proposition, when understood, must be affented to universally. This is the case always when fimple ideas are affirmed or denied of each other. No one ever doubted that found is the object of hearing, or colour that of fight, or that black is not white. But whenever a difpute arifes concerning a proposition, wherein complex ideas are compared, we may often reft affured that the parties do not understand each other. Luxury, in the opinion of fome, is incompatible with the prosperity of a state; according to others, it is the fountain of the welfare and happiness of a nation. In reality, there may be no difference in the fentiments of these perfons. The first may consider it as too favourable to foreign trade, and as corrupting the morals of a people. The other may confider it as the means of providing employment for fuch as must live by their industry, and of promoting an equal circulation of wealth and subfiftence through all the classes of inhabitants. If they had mutually attended to the combination of each other's complex ideas of luxury, with all its confequences, they would have rendered their propositions less general. The difference, therefore, of opinion between men is frequently more apparent than real. When we compare our own ideas, we confiantly tee their relations in a clear light; but when we come to communicate these relations to other people, it is often impossible to put them into words fufficiently expressive of the precise combination we have made in our own minds. Since, therefore, all matters of controverly regard the comparison of our ideas, if the terms we use to express them were sufficiently understood by both parties, most political disputes would be soon at an end. Here it may be objected, that we frequently adopt an opinion without being able to give a furficient reason for it, and yet we cannot persuade ourfelves

felves to renounce it, though we find it combated by the strongest arguments. To this it may be answered, that in such cases we do not adhere to our own opinions, but to those of others received upon trust. It is our regard for the authority, and not for the opinion which makes us tenacious; for if the opinion were truly our own, we could not fail feeing, or, at least, we should not long be at a lofs in recollecting the ground on which it is built. But when we affent implicitly to any political doctrine, there is no room for reason: we then satisfy ourselves with the persuafion, that those whom we trust have sufficient reasons for what they advance. While our asfent, therefore, is implicit, we yet fall short of conviction; not because we do not perceive the force of the arguments brought against our opinion, but because we are ignorant of the weight of those which can be brought to support it: and as nobody will fell what belongs to him without being previously informed of its value, so no one will give up an implicit opinion without knowing all that can be faid for it. It is better, therefore, in political questions, for us to judge from experience and reason than from authority; to explain our terms, than to dispute about words; and to analyze our combinations, rather than to follow

conceits, however dignified with the name of fystems.

Man we find acting uniformly in all ages, in all countries, and in all climates, from the principles of felf-interest, expediency, duty, or passion. In this he is confiftent, in nothing elfe. These motives of human actions produce fuch a variety of combinations, that if we confider the feveral fpecies of animals in the creation, we shall find the individuals in no class so unlike to one another, as man to man. No wonder then if people differ in every thing which relates to man. As he is a fociable creature, both from necessity and inclination, we also find, in all ages, climates, and countries, a certain modification of government and degree of fubordination established among them. Here again we are presented with as great variety as there are different focieties; all, however. agree in this, that the end of a voluntary fubmission to authority is with a view to promote the general good. Confiant and uninterrupted experience has proved, that virtue and justice in those who govern, are sufficient to render the society happy under any form of government. Virtue and justice, when applied to government, mean no more than a tender affection for the whole

whole fociety, and an exact and impartial regard for the interest of every class. All actions. and, indeed, all things are good or bad only by relation. Nothing is fo complex as fuch relations when confidered with regard to a fociety, and nothing is fo difficult as to diffeover truth when involved and blended with these relations. We must not conclude from this, that every opera. tion of government becomes problematical and uncertain as to its confequences: fome are evidently good, others are notorioufly bad; the middle terms are always the least essential, and the more complex they appear to a differning eye, the more trivial they are found to be in their immediate consequences. A government must be continually in action, and one principal object of its attention must be the confequences and effects of new inflitutions. Experience alone will shew what human prudence could not foresec; and mistakes must be corrected as often as expediency requires. All governments have what they eall their fundamental laws; but fundamental, or invariable laws can never fubfift among men, the most variable of the creatures we know: the only fundamental law, salus populi, must ever be relative, like every other position; and this is rather a maxim than a law. It is, however, expedient, E 2

nay, abfolutely neceffary, that in every frate, certain laws be supposed fundamental and invariable, both to serve as a curb to the ambition of individuals, and to point out to the states in an the outlines of that plan of government which experience has proved to be the best adapted to the spirit of the people. Such laws may even be considered as actually invariable, while a state subsists without convulsions or revolutions; because then the alterations are so gradual, that they become imperceptible to all but the most discerning, who compare the customs and manners of the same people in different periods of time, and under different combinations of circumstances.

It being affumed as a fundamental maxim, that every operation of government should be calculated for the good of the people, we may, with equal certainty, decide, that in order to make a people happy, they must be governed according to their predominant character. The genius of a people is formed upon a fet of received opinions respecting three objects, morals, government, and manners. These once generally adopted by any society, consistend by long and constant habit, and never called in question, form the basis of all laws, regulate the form of every government,

government, and determine, what is commonly called, the customs of a country. To know a people, we must examine them under these general heads. We acquire the knowledge of their morals with case, by consulting the tenets of their religion, and from what is taught among them by authority and under direction. The fecond, or government, is more difguifed, as it is conflantly changing, from circumftances, partly refulting from domestic, and partly from foreign confiderations. A thorough knowledge of their history, and an intercourse with their statesinen, may give a person, who has access to these helps, a very competent knowledge of this branch. The last, or the knowledge of the manners of a people, is by far the most difficult to acquire, and yet is the most open to every person's observation. Certain circumstances with regard to manners, are supposed, by every one in the country, to be so well known, fo generally followed and observed, that it feldom occurs to any body to inform a firanger concerning them.

Having now recounted the nature and extent of this undertaking, and the mode in which it is to be conducted, both of which are fubmitted with the utmost deference to the public; nothing remains

remains but to state the personal motives in which they originated. Thirteen years have now elapfed, fince I became a student of the Inner Temple, during which time, it is well known, that my life has been chequered by firange viciffitudes of for-My education, course of reading, and habits of reflection were, during the greater part of this long period, directed to the attainment of fuch qualifications as might be auxiliary, or immediately necessary to the favorite profession I had chosen. It never appeared to me, that the learning of an advocate, should be confined within the narrowed routine of practice; but that an enlightened conception of the fources and progress of the jurisprudence of his own, compared with that of other countries, was an attribute of his character, without which, he might be a gainful retailer of precedents, but could have no pretensions to the name of a liberal practitioner.* Satisfied with the justice of this proposition, I endeavoured by foreign travel to facilitate my inquirics.

^{*} That this is the only rational mode of studying the principles of Law and Government has been fully demonstrated by the best masters of Jurisprudence. Vid. Blackstone's Introd. to the Study of the Law. Sir W. Jones's Law of Bailments, p. 123. Mr. Hargrave's Pres. to the 13th edit. of Coke upon Littleton, Domat Traité des Lois, so 19. Gravina orig. Jur. Civ. ad Cupid. Leg. Juvent. and Gianoni Istoria di Napoli.

ries, and to procure fuch lights as might one day or other prove advantageous to me in my forensic purfuits. Having also been placed in fituations abroad, where I could obtain without much difficulty, fome infight into the machinery of government, I was enabled to acquire an experience, which I apprehend is not eafily gained from the perufal of books. That these advantages about feven years ago took a wrong direction I am willing to admit; they however induced more extenfive refearches, than I might otherwise have preferibed for myfelf in the line of my profeshon. Since which, feveral years of absolute seclusion from the world have gone by, in which thefe fubjects were examined with more temper and fobriety, and a recent opportunity of revifiting the Continent, afforded fresh materials for reflection. These circumstances, superadded to the confiderations which have been alledged above, will fufficiently explain the causes of my having paid so much attention to the subject.

On the return of public tranquillity, when the speculative opinions of individuals no longer menaced the state with civil convulsions, I did hope, and I had a right to hope, that the old good nature of the country (to use a beautiful expression

pf Lord Clarendon) would have returned with it; that inflead of mutual irritation, all orders of men would have feen the folly of keeping alive the embers of past diffentions, and have confpired together to promote the common welfare of our country. I cannot bring myfelf to believe it possible for any well-wisher of his country to think differently from me on this point. There are those, however, who entertain an opposite judgment from mine respecting the means by which fuch ends are to be accomplished. It is necessary I should state, as a leading motive for the delivery of these Lectures, that it has been thought proper, by those who are entrusted with the power, to deny me for the prefent and for an indefinite period, the privilege of exercifing that profession to which I think, I have some just During the fuspense, therefore, which may follow that determination; or before I ultimately embark in another branch of the profession to which, in the event of a positive rejection, I must be compelled to resort for the support of my family; and in order that expensive years of preparation may not be altogether thrown away, I have been incited and encouraged by those whose rank and character would give a fanction to any undertaking, to make public the fruits of those labours, labours, in which I engaged under expectations that may never be realized.

In any fituation of life, these studies will always prove delightful to me, but if they be not accompanied with fome practical advantages, they can only be regarded as a very refined species of mental luxury; a luxury, in which, at my time of life, a thousand powerful considerations, forbid me any longer to indulge.—Those who may attend these lectures, will be capable of estimating, from their principles and tendency, on what grounds I felt myself warranted to offer as a candidate for the most honourable, liberal, and exalted profession in the world. And if they appreciate, as I do, the genius and practical influence of our excellent law, as delivered by one of the ablest of our erown lawyers, they cannot wonder at my predilection for the fludy, and my ambition to become a member of it. " It is." fays he,* " so agreeable to reason, that even those who suffer by it, cannot charge it with injustice; so adapted to the common good, as to suffer no folly to go unpunished, which that requires to be restrained; and yet so tender of the infirmities of human nature, as never to refuse

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[·] Serjeant Hawkins-Pleas of the Crown.

an indulgence, where the safety of the public will bear it; it gives the Prince no power, but of doing good, and restrains the people from no liberty, but of doing evil."—With the most cordial assent to the truth of this comprehensive and just eulogy on our law, I conclude my observations.

FINIS.

Printed by and for Clement, 201, Strand.





